Senate Bill 220

By: Senators Goodman of the 8th, Watson of the 11th, Anderson of the 24th, Walker III of the 20th, Sims of the 12th and others

AS PASSED

A BILL TO BE ENTITLED AN ACT

- 1 To amend Chapter 10 of Title 44 of the Official Code of Georgia Annotated, relating to
- 2 historic preservation, so as to establish the Georgia Farmland Conservation Fund, Georgia
- 3 Farmland Conservation Fund Program, and Georgia Farmland Advisory Council; to provide
- 4 matching grants to certain holders or prospective holders of agricultural conservation
- 5 easements; to provide for a short title; to provide for legislative findings and intent; to
- 6 provide for definitions; to provide for procedures, requirements, and limitations for such
- 7 fund, program, and council; to provide for membership, quorum, compensation, and
- 8 meetings; to provide for powers and duties; to provide for administration and costs; to
- 9 provide for an application and review process; to provide for expenditure of funds; to provide
- 10 for annual accounting; to provide for related matters; to provide for an effective date; to
- 11 repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 14 Chapter 10 of Title 44 of the Official Code of Georgia Annotated, relating to historic
- preservation, is amended by adding a new article to read as follows:

16 "ARTICLE 3

- 17 <u>44-10-40.</u>
- 18 This chapter shall be known and may be cited as the 'Georgia Farmland Conservation Act.'
- 19 <u>44-10-41.</u>
- 20 The General Assembly finds and declares that:
- 21 (1) Ensuring permanent conservation of farmland is of vital importance to the state and
- 22 the citizens of Georgia and essential in protecting Georgia's agricultural economy, the
- 23 <u>ecological benefits provided by agricultural lands and activities, the community character</u>
- 24 <u>enhanced by agricultural landscapes, and food production in the state;</u>
- 25 (2) Creating the Georgia Farmland Conservation Fund Program will enable owners of
- 26 <u>farmland to voluntarily protect their farmland, facilitate the transition of farms under</u>
- 27 <u>development pressure to next-generation farmers, increase the supply of locally grown</u>
- 28 <u>food in this state, and facilitate utilization of federal and local funds to benefit Georgia's</u>
- 29 farmland; and
- 30 (3) Utilizing nonprofit organizations, in addition to government entities, to hold
- 31 agricultural conservation easements will provide substantial benefit to the state by
- 32 allowing the state to maximize the availability of matching funds from federal programs
- designed to protect farmland and food production in the state and reduce the costs and
- burdens to the state associated with enforcing the terms of agricultural conservation
- 35 easements.
- 36 44-10-42.
- 37 As used in this article, the term:
- 38 (1) 'Agricultural conservation easement' means a conservation easement that, in
- accordance with the provisions of Article 1 of Chapter 10 of Title 44, the 'Georgia
- 40 Uniform Conservation Easement Act, imposes limitations or affirmative obligations, the

41 purpose of which include assuring the availability of real property for agricultural uses

- or the retention or protection of natural, scenic, or open-space values of real property.
- 43 (2) 'Commissioner' means the Commissioner of Agriculture.
- 44 (3) 'Conservation easement' shall have the same meaning as set forth in Code
- 45 Section 44-10-2.
- 46 (4) 'Costs of acquisition' means all direct costs of activities, including, but not limited to,
- 47 appraisals that are required by applicable state laws and local ordinances or policies in
- 48 order to convey an agricultural conservation easement in qualified farmland to a qualified
- 49 <u>holder; provided, however, that such costs shall not include any costs for services</u>
- 50 provided in violation of Chapter 40 of Title 43.
- 51 (5) 'Council' means Georgia Farmland Advisory Council.
- 52 (6) 'Department' means the Department of Agriculture.
- 53 (7) 'Fund' means the Georgia Farmland Conservation Fund.
- 54 (8) 'Program' means the Georgia Farmland Conservation Fund Program.
- (9) 'Project proposal' means any application seeking moneys from the Georgia Farmland
- 56 Conservation Fund.
- 57 (10) 'Qualified easement holder' means a state agency, federal agency, county,
- 58 <u>municipality, or a 501(c)(3) nonprofit organization which acquires or proposes to acquire,</u>
- 59 whether through purchase, donation or transfer, an agricultural conservation easement.
- 60 (11) 'Qualified farmland' means agricultural land in undeveloped areas or that has been
- 61 <u>developed only to the extent consistent with agricultural production, including row crops,</u>
- 62 <u>livestock, nurseries, orchards, or pastures.</u>
- 63 44-10-43.
- 64 (a)(1) The state treasurer shall establish a separate trust fund in the state treasury that
- shall be known as the Georgia Farmland Conservation Fund, consisting of annual
- appropriations by the legislature to the fund, public or private grants, gifts, donations, or

67 contributions dedicated to the fund for farmland conservation, and moneys from any

- other source, including proceeds from the sale of bonds, state, federal or private
- 69 <u>mitigation funds, or moneys from any local, state, or federal program dedicated to the</u>
- 70 <u>fund for farmland conservation.</u>
- 71 (2) The state treasurer shall invest the money held in the Georgia Farmland Conservation
- Fund in the same manner in which state funds are invested as authorized by the State
- Depository Board pursuant to Article 3 of Chapter 17 of Title 50. Interest earned by the
- money held in the trust fund shall be accounted for separately and shall be credited to the
- 75 <u>trust fund to be disbursed as other moneys in the trust fund.</u>
- 76 (b) Moneys in the Georgia Farmland Conservation Fund shall be expended by the
- 77 Commissioner solely as provided in this article.
- 78 (c) The Commissioner shall prepare an accounting of the moneys expended pursuant to
- 79 this Code section during the most recently completed fiscal year to be provided to the
- 80 Office of Planning and Budget, the House Budget and Research Office, and the Senate
- 81 Budget and Evaluation Office by January 1 of each year.
- 82 <u>44-10-44.</u>
- 83 (a) There is established the Georgia Farmland Conservation Fund Program to be
- administered by the department. In administering the program, the department shall, each
- 85 <u>fiscal year, make available moneys from the Georgia Farmland Conservation Fund for</u>
- 86 matching grants to any prospective qualified easement holder having a project proposal
- which has been reviewed by the department and approved by the council.
- 88 (b) Any project proposal selected to receive a matching grant through the program shall
- have as its primary purposes the advancement of farmland conservation and the support of
- active farming and food production in this state. Award grants from the program may
- 91 include payment:

92 (1) To qualified easement holders for the purchase of agricultural conservation

- 93 <u>easements on qualified farmland, for advancing farmland conservation, and to support</u>
- 94 <u>active farming and food production in Georgia; or</u>
- 95 (2) For the costs of acquisition related to the purchase of agricultural conservation
- 96 <u>easements approved by the program.</u>
- 97 (c) As a cost of administering the program, the department may annually deduct and retain
- an amount equal to 5 percent of the fund.
- 99 44-10-45.
- In administering the program, the department shall, under the direction and advice of the
- 101 council:
- (1) Give priority to project proposals that protect agricultural lands susceptible to
- development, subdivision, and fragmentation;
- 104 (2) Adopt a scoring process for evaluating project proposals and prioritizing projects
- based on the extent that the project will:
- (A) Protect farmland in active or planned cultivation;
- (B) Prevent development or fragmentation that would result in farmland loss;
- 108 (C) Support transition of affordable farmland to next-generation farmers;
- (D) Leverage local, federal, or private funding, taking into account whether such
- funding includes a match requirement;
- (E) Support conservation priorities, including, but not limited to, protection of habitat,
- water quality, watershed conservation, climate resiliency, local conservation plans, and
- public viewshed;
- (F) Preserve or enhance soil quality; and
- (G) Create or further enhance compatibility with existing military installations; and
- 116 (3) Ensure that, per its terms, any agricultural conservation easement to be acquired
- through the project:

- 118 (A) Is of perpetual duration;
- (B) May not be assigned to or enforced by a third party without the express written
- 120 consent of the landowner; and
- (C) Aligns with existing federal and local programs to maximize potential for matching
- 122 <u>funds.</u>
- 123 44-10-46.
- 124 (a) There is created the Georgia Farmland Advisory Council to advise and assist the
- department with administration and implementation of the program utilizing the criteria
- proposed by the department and adopted by the council. The council shall consist of 14
- members as follows:
- (1) The Commissioner, or his or her designee, who shall also serve as chairperson of the
- council;
- 130 (2) Two members appointed by the Governor as follows:
- (A) One member who operates a family farm in this state; and
- (B) One member who is the designated representative of a banking or lending
- organization and with significant experience in agricultural lending;
- 134 (3) One member who operates a family farm in this state, appointed by the Lieutenant
- Governor;
- (4) Four members appointed by the Commissioner as follows:
- (A) One member who operates a family farm in this state;
- (B) One member who is the designated representative of a statewide agricultural
- organization;
- (C) One member who is a designated representative of a statewide nonprofit
- agricultural or conservation organization operating in this state; and
- (D) One member from the state at-large;

(5) One member who operates a family farm in this state, appointed by the Speaker of

- the House of Representatives;
- 145 (6) The president of the Georgia Agribusiness Council;
- 146 (7) The deans of the Colleges of Agriculture at the University of Georgia, Abraham
- Baldwin Agricultural College, or Fort Valley State University, who shall each serve
- rotating, nonconcurrent three-year terms, or his or her designee;
- 149 (8) The executive director of the State Soil and Water Conservation Commission;
- 150 (9) The president of the Georgia Farm Bureau or his or her designee; and
- 151 (10) The Georgia state conservationist of the Natural Resources Conservation Service,
- who shall serve as a nonvoting member.
- (b) Initially appointed members shall serve staggered terms of office as follows: two
- members as appointed by the Speaker of the House of Representatives and the
- 155 Commissioner for one year, three members as appointed by the Commissioner for two
- years, and three members as appointed by the Governor and Lieutenant Governor for three
- years.
- 158 (c) The members shall serve without compensation; provided, however, that the members
- shall receive the same per diem allowance and reimbursement of expenses as allowed for
- 160 <u>members of the General Assembly.</u>
- 161 (d) The council shall meet at least quarterly each year for the transaction of its business.
- (e) Three-fifths of the members of the council present at any board meeting shall constitute
- a quorum necessary for the transaction of business; provided, however, that in absence of
- a quorum, a majority of the members present may adjourn the meeting from time to time
- until a quorum shall attend. Unless otherwise specified in this Code section, any council
- action or recommendation shall be approved by a simple majority of the members of the
- entire council then in office.

- 168 <u>44-10-47.</u>
- The council shall have the power and duty to:
- (1) Annually review and approve award grants recommended by the department;
- 171 (2) Review and approve rules and regulations promulgated by the department for
- administration of the program; and
- 173 (3) Review the outcomes of the program and recommend to the department changes in
- program administration or rules to ensure the success of the program."
- 175 **SECTION 2.**
- 176 This Act shall become effective on July 1, 2023.
- SECTION 3.
- 178 All laws and parts of laws in conflict with this Act are repealed.